

**RIALTO UNIFIED SCHOOL DISTRICT**  
**PROPOSITION 39 GENERAL OBLIGATION BONDS**  
**BOND BUILDING FUND**  
**MEASURE Y**  
**FINANCIAL AND PERFORMANCE AUDITS**  
**June 30, 2018**



**RIALTO UNIFIED SCHOOL DISTRICT**

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**June 30, 2018**

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**FINANCIAL AUDIT OF MEASURE Y  
BOND BUILDING FUND**



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## INDEPENDENT AUDITOR'S REPORT

The Board of Education  
The Measure Y Citizens' Oversight Committee  
Rialto Unified School District  
Rialto, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the Measure Y Bond Building Fund of the Rialto Unified School District (the District) as of and for the year ended June 30, 2018, and the related notes to the financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

## INDEPENDENT AUDITOR'S REPORT

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of the Measure Y Bond Building Fund of the District as of June 30, 2018, and the change in financial position thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 1, the financial statements present fairly only the Measure Y Bond Building Fund and do not purport to, and do not, present fairly the financial position of the District as of June 30, 2018 or the change in its financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### **Other Reporting Required by Government Auditing Standards**

In accordance with *Government Auditing Standards*, we have also issued our report dated December 6, 2018 on our consideration of the District's internal control over the Measure Y Bond Building Fund financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control over the Measure Y Bond Building Fund financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over the Measure Y Bond Building Fund financial reporting and compliance.



CliftonLarsonAllen LLP  
Glendora, California  
December 6, 2018

**RIALTO UNIFIED SCHOOL DISTRICT  
MEASURE Y BOND BUILDING FUND**

**BALANCE SHEET  
June 30, 2018**

<b><u>Assets</u></b>	
Cash in county treasury	\$ 12,683,503
Accounts receivable	61,364
<b>Total Assets</b>	<b><u>\$ 12,744,867</u></b>
 <b><u>Liabilities and Fund Balance</u></b>	
<b>Liabilities</b>	
Accounts payable	\$ 2,724,280
<b>Total Liabilities</b>	<b><u>2,724,280</u></b>
 <b>Fund Balance</b>	
Restricted	10,020,587
<b>Total Fund Balance</b>	<b><u>10,020,587</u></b>
<b>Total Liabilities and Fund Balance</b>	<b><u>\$ 12,744,867</u></b>

See the accompanying notes to the financial statements

**RIALTO UNIFIED SCHOOL DISTRICT  
MEASURE Y BOND BUILDING FUND**

**STATEMENT OF REVENUES, EXPENDITURES,  
AND CHANGES IN FUND BALANCES  
For the Fiscal Year Ended June 30, 2018**

<b>Revenues</b>	
Interest income	\$ 250,704
All other local revenue	300,000
<b>Total Revenues</b>	<u>550,704</u>
 <b>Expenditures</b>	
Other services	19,149
Capital outlay	12,245,609
<b>Total Expenditures</b>	<u>12,264,758</u>
 Deficiency of revenues over expenditures	 (11,714,054)
 <b>Fund Balance at Beginning of Year</b>	 <u>21,734,641</u>
 <b>Fund Balance at End of Year</b>	 <u>\$ 10,020,587</u>

See the accompanying notes to the financial statements

**RIALTO UNIFIED SCHOOL DISTRICT  
MEASURE Y BOND BUILDING FUND**

**NOTES TO THE FINANCIAL STATEMENTS  
For the Fiscal Year Ended June 30, 2018**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Accounting Policies**

The accompanying financial statements have been prepared in conformity with generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board and *Audits of State and Local Governmental Units* issued by the American Institute of Certified Public Accountants.

**Fund Structure**

The Statement of Revenues, Expenditures and Changes in Fund Balance is a statement of financial activities of the Measure Y Bond Building Fund related to the current reporting period. Fund expenditures frequently include amounts for land, buildings, equipment, retirement of indebtedness, transfers to other funds, etc. Consequently, these statements do not purport to present the result of operations or the net income or loss for the period as would a statement of income for a profit-type organization.

**Basis of Accounting**

The Measure Y Bond Building Fund is maintained on the modified accrual basis of accounting. As such, revenues are recognized when they become susceptible to accrual, which is to say, when they become both measurable and available to finance expenditures of the current period. Expenditures are recognized in the accounting period in which the liability is incurred (when goods are received or services rendered).

Cash in the county treasury is recorded at cost, which approximates fair value.

**Financial Reporting Entity**

The financial statements include only the Measure Y Bond Building Fund of the District used to account for Measure Y projects. This fund was established to account for the expenditures of general obligation bonds issued under the General Obligation Bonds Election of 2010 and is not a complete representation of the Building Fund reported in the Districts' financial statements. These financial statements are not intended to present fairly the financial position and results of operations of the District in compliance with accounting principles generally accepted in the United States of America.



**RIALTO UNIFIED SCHOOL DISTRICT  
MEASURE Y BOND BUILDING FUND**

**NOTES TO THE FINANCIAL STATEMENTS  
For the Fiscal Year Ended June 30, 2018**

**NOTE 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

**Fund Balance Classification**

The governmental fund financial statements present fund balance classifications that comprise a hierarchy based on the extent to which the District is bound to honor constraints on the specific purposes for which amounts can be spent. Amounts for which constraints have been placed on the use of the resources either (a) externally imposed by creditors, grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation are considered restricted. The fund balance of the Measure Y Bond Building Fund is therefore classified as restricted.

**Capital Assets and Long-Term Debt**

The accounting and reporting treatment applied to the capital assets and long-term liabilities associated with the Measure Y Bond Building Fund are determined by its measurement focus. The Measure Y Bond Building Fund is accounted for on a spending or “financial flow” measurement focus. This means that only current assets and current liabilities are generally included on the balance sheet. The reported fund balance is considered a measure of “available spendable resources”. Thus, the capital assets and long-term liabilities associated with the Measure Y Bond Building Fund are accounted for in the basic financial statements of the District.

**Estimates**

The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

**NOTE 2: DEPOSITS – CASH IN COUNTY TREASURY**

In accordance with Education Code Section 41001, the District maintains substantially all of its cash in the San Bernardino County Treasury as part of the common investment pool. The District is considered an involuntary participant in the investment pool. These pooled funds are recorded at amortized cost which approximates fair value. Fair value of the pooled investments at June 30, 2018 is measured at 100.36% of amortized cost. The District’s deposits in the fund are considered to be highly liquid.

The county is authorized to deposit cash and invest excess funds by California Government Code Sections 53534, 53601, 53635 and 53648. The county is restricted to invest time deposits,

**RIALTO UNIFIED SCHOOL DISTRICT  
MEASURE Y BOND BUILDING FUND**

**NOTES TO THE FINANCIAL STATEMENTS  
For the Fiscal Year Ended June 30, 2018**

**NOTE 2: DEPOSITS – CASH IN COUNTY TREASURY**

U.S. government securities, state registered warrants, notes or bonds, State Treasurer's investment pool, bankers' acceptances, commercial paper, negotiable certificates of deposit, and repurchase or reverse repurchase agreements. The funds maintained by the county are either secured by federal depository insurance or are collateralized. The county investment pool is not required to be rated. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

The county investment pool is not registered as an investment company with the Securities and Exchange Commission (SEC) nor is it an SEC Rule 2a7-like pool. California Government Code statutes and the County Board of Supervisors set forth the various investment policies that the County Treasurer follow. The method used to determine the value of the participant's equity withdrawn is based on the book value, which is amortized cost, of the participant's percentage participation on the date of such withdrawals.

The pool sponsor's annual financial report may be obtained from the San Bernardino County office at 760 East Brier Drive, San Bernardino, CA 92408.

**NOTE 3: BONDED DEBT**

On November 2, 2010, \$98,000,000 in general obligation bonds were authorized by an election held within the District. The bonds were authorized to finance the acquisition, construction, and modernization of school facilities and paying related costs.

Between 2011 and 2015, the District issued bonds, Series A, B and 2015, totaling \$68,642,187.

Capital appreciation bonds were issued as part of Series A with maturity dates from 2027 through 2042. Prior to the applicable maturity date, each bond will accrue accreted interest on the principal components, with all interest accreting through the applicable maturity date and payable only upon maturity or prior payment of the principal component.

Premium and discounts are netted against the carrying amount of the bonds and are amortized to interest expense over the life of the liability. The Series A bonds included a premium of \$2,347,592 and the Series B bonds included a discount of \$1,068,488.

**RIALTO UNIFIED SCHOOL DISTRICT  
MEASURE Y BOND BUILDING FUND**

**NOTES TO THE FINANCIAL STATEMENTS  
For the Fiscal Year Ended June 30, 2018**

**NOTE 3: BONDED DEBT**

The outstanding general obligation bonded debt of the District at June 30, 2018 is:

General Obligation Bonds	Date of Issue	Date of Maturity	Interest Rate %	Amount of Original Issue	Outstanding June 30, 2017
Measure Y:					
Series A	3/17/2011	2042	7.35	\$ 26,932,187	\$ 26,932,187
Series B	3/17/2011	2027	5.280-6.911	9,695,000	9,695,000
Series 2015	3/26/2015	2027	1.258-4.128	32,015,000	26,690,000
Total				<u>\$ 68,642,187</u>	<u>\$ 63,317,187</u>

The annual debt service requirements to maturity as of June 30, 2018 are as follows:

Year Ending June 30,	Principal	Interest	Accreted Interest
2019	\$ 3,235,000	\$ 1,286,344	\$ -
2020	3,485,000	1,211,333	-
2021	3,750,000	1,110,166	-
2022	4,035,000	984,137	-
2023	4,335,000	830,356	-
2024-2028	18,396,061	5,317,362	505,405
2029-2033	4,567,404	16,882,619	1,739,865
2034-2038	7,221,660	25,118,206	2,429,420
2039-2042	14,292,062	24,225,264	4,832,674
Total	<u>\$ 63,317,187</u>	<u>\$ 76,965,787</u>	<u>\$ 9,507,364</u>

**NOTE 4: PURCHASE COMMITMENTS**

As of June 30, 2018, the District was committed under various capital expenditure purchase agreements for Measure Y bond projects totaling approximately \$3.2 million.



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**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE  
AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH *GOVERNMENT AUDITING STANDARDS***

The Board of Education  
The Measure Y Citizens' Oversight Committee  
Rialto Unified School District  
Rialto, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, the financial statements of the Measure Y Bond Building Fund of the Rialto Unified School District (the District), as of and for the year ended June 30, 2018, and the related notes to the financial statements as listed in the table of contents, and have issued our report thereon dated December 6, 2018.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE  
AND OTHER MATTERS BASED ON AN AUDIT  
OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE  
WITH *GOVERNMENT AUDITING STANDARDS***

not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

**Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements of the Measure Y Bond Building Fund are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

**Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

*CliftonLarsonAllen LLP*

CliftonLarsonAllen LLP  
Glendora, California  
December 6, 2018

**RIALTO UNIFIED SCHOOL DISTRICT  
MEASURE Y BOND BUILDING FUND**

**SCHEDULE OF FINDINGS AND RESPONSES  
June 30, 2018**

There were no findings related to the financial audit of the Measure Y Bond Building Fund for the year ended June 30, 2018. In addition, there were no findings related to the financial audit of the Measure Y Bond Building Fund for the year ended June 30, 2017.

**PERFORMANCE AUDIT OF MEASURE Y**



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## INDEPENDENT AUDITOR'S REPORT

The Board of Education  
The Measure Y Citizens' Oversight Committee  
Rialto Unified School District  
Rialto, California

We have conducted a performance audit of the Rialto Unified School District (the District) Measure Y bond funds for the year ended June 30, 2018.

We conducted our performance audit in accordance with *Government Auditing Standards* issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our conclusions based on our audit objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objectives.

Our audit was limited to the objectives listed on page 15 of this report which includes determining the District's compliance with the performance requirements for the Proposition 39 Measure Y bond funds under the applicable provisions of Section 1(b)(3)(C) of Article XIII A of the California Constitution. Management is responsible for the District's compliance with those requirements.

Solely to assist us in planning and performing our performance audit, we obtained an understanding of the internal control of the District to determine if internal controls were adequate to help ensure the District's compliance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution. Accordingly, we do not express any assurance on internal control.

The results of our tests indicated that, in all significant respects, the District expended Measure Y bond funds for the fiscal year ended June 30, 2018, only for the specific projects developed by the District's Board of Education, and approved by the voters, in accordance with the requirements of Proposition 39, as specified by Section 1(b)(3)(C) of Article XIII A of the California Constitution.

*CliftonLarsonAllen LLP*

CliftonLarsonAllen LLP  
Glendora, California  
December 6, 2018



**RIALTO UNIFIED SCHOOL DISTRICT  
PERFORMANCE AUDIT OF MEASURE Y**

**June 30, 2018**

**BACKGROUND INFORMATION**

In November 2000, the voters of the State of California approved Proposition 39 authorizing the issuance of general obligation bonds by California public school districts and community colleges under certain circumstances and subject to certain conditions.

On November 2, 2010, a general obligation bond proposition (Measure Y) of the District was approved by the voters of that District. Measure Y authorized the District to issue up to \$98,000,000 of general obligation bonds to finance various capital projects and related costs, as specified in the bond measure provisions.

Pursuant to the requirements of Proposition 39, and related state legislation, the Board of Education of the District established a Citizens' Oversight Committee and appointed its members. The principal purpose of the Citizens' Oversight Committee, as set out in state law, is to inform the public as to the expenditures of the proceeds of the bonds issued pursuant to the Measure Y bond authorization. The Citizens' Oversight Committee is required to issue at least one report annually as to its activities and findings.

Section 1(b)(3)(C) of Article XIII A of the California Constitution requires the District to conduct an annual independent performance audit to ensure that the proceeds of the bonds deposited into the Building Fund (Measure Y) have been expended only for the authorized bond projects.

**OBJECTIVES**

The objectives of our performance audit were to:

- Determine the expenditures charged to the District Building Fund (Measure Y).
- Determine whether expenditures charged to the Building Fund (Measure Y) have been made in accordance with the bond project list approved by the voters through the approval of Measure Y in November 2010.
- Provide the District Board and the Measure Y Citizens' Oversight Committee with a performance audit as required under the provisions of the California Constitution.

**SCOPE OF THE AUDIT**

The scope of our performance audit covered the fiscal period from July 1, 2017 to June 30, 2018. The propriety of expenditures for capital projects and maintenance projects funded through other state or local funding sources, other than the proceeds of the bonds, were not included within the scope of our audit. Expenditures incurred subsequent to June 30, 2018, were not reviewed or included within the scope of our audit or in this report.

**RIALTO UNIFIED SCHOOL DISTRICT  
PERFORMANCE AUDIT OF MEASURE Y**

**June 30, 2018**

**PROCEDURES PERFORMED**

We obtained the general ledger and the project expenditure reports prepared by the District for the fiscal year ended June 30, 2018, for the Measure Y Bond Building Fund. Within the fiscal year audited, we obtained the actual invoices and other supporting documentation for expenditures to ensure compliance with the requirements of Proposition 39 and Measure Y with regards to the approved bond projects list. We performed the following procedures:

- We identified the expenditures and projects charged to the general obligation bond proceeds by obtaining the general ledger and project listing.
- We selected a judgmental sample of expenditures considering all object codes and projects for the year ended June 30, 2018. Our sample included 62 transactions totaling \$7,745,259. This represents 61.64% of total expenditures of \$12,564,757.
- We reviewed the actual invoices and supporting documentation to determine that expenditures charged to projects were:
  - Supported by invoices with evidence of proper approval and documentation of receipt of goods or services;
  - Supported by proper bid documentation, as applicable;
  - Properly expended on the authorized bond projects as listed on the voter-approved bond project list.
  - Not used for salaries of school administrators or other operating expenses of the District

**CONCLUSION**

The results of our tests indicated that, in all significant respects, the District has properly accounted for the expenditures of the funds held in the Measure Y Bond Building Fund and that such expenditures were made on authorized bond projects.